

GOVERNMENT-TO-GOVERNMENT

ANNUAL REPORT

PREPARED // DECEMBER 2023





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OREGON STATE FIRE MARSHAL MISSION AND VALUES

The mission of the Oregon State Fire Marshal (OSFM) is to protect people, property, and the environment from fire and hazardous materials.

Our values are central to our identity as an agency. We are committed to them in our daily activities as public safety professionals.

- **Integrity**—We believe in being honest, fair, and doing the right thing in everything we do.
- **Dedication**—We are committed to performing our work the best we can to support our mission, customers, stakeholders, the public, and each other.
- **Leadership**—We are committed to being a leader in the Oregon fire service, leading our organization, and leading ourselves as individuals in our day-to-day work.
- **Partnerships**—We believe our success and the success of others depends on collaboration with our stakeholders.
- **Service to others**—We believe that serving others is a cornerstone of our mission and our day-to-day work and is all-inclusive.

The Oregon State Fire Marshal supports our state's rich cultural diversity. Our agency will continue to work to serve Oregonians, the fire service, and our stakeholders best through intentional community engagement and supporting people in their cultural journey.

The Oregon State Fire Marshal is committed to priorities that strategize and enhance our community work. Our goals frame how we engage and attract employees who represent the cultural competency of Oregonians to ensure our agency represents those we serve.

OREGON STATE FIRE MARSHAL AGENCY TRANSITION

On July 1, 2023, the Oregon Department of the State Fire Marshal became a state agency. Prior to this, the OSFM was bureau of the Oregon State Police. This transition began with legislation in 2019 with House Bill 2927, creating the authority and funding for the process. The OSFM has a strong commitment to sustaining and improving government-to-government relations, building on the examples demonstrated by other agencies, including the Oregon State Police.

During the agency transition, OSFM staff worked to preserve existing relationships and build new ones. This includes establishing key contacts and an agency tribal liaison, developing policies and practices to support government-to-government relations, and creating new grants with dedicated set-asides for tribal governments. The OSFM is in the early stages as an agency. We recognize the steps described in this report are just the beginning of our responsibilities in establishing and maintaining state-tribal relationships.

OREGON STATE FIRE MARSHAL KEY CONTACTS

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GOVERNMENT-TO-GOVERNMENT PROGRAM WORK

Per ORS 182.166(3), below is a summary of the OSFM 2023 government-to-government interactions with the nine federally recognized tribes in Oregon, by program area.

ADMINISTRATION, BUSINESS SERVICES, AND FISCAL SERVICES:

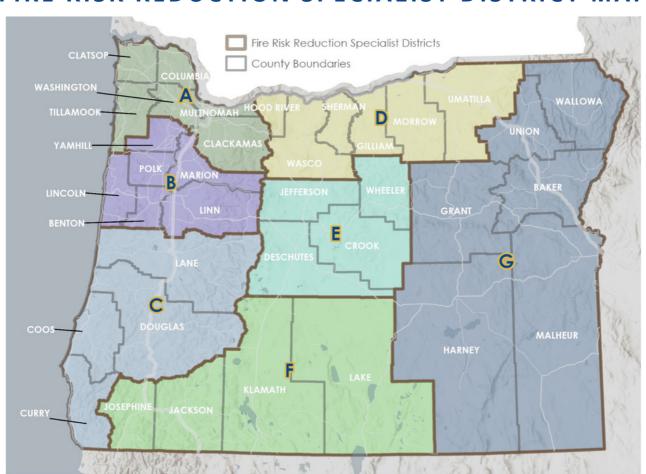
- The OSFM adopted Policy 135 State-Tribal Government-to-Government Relations. The policy is modeled on language from other state agencies and took effect on July, 1 2023. The policy incorporates and reinforces requirements from statute, including contacts, annual training, and other elements. The policy will be reviewed periodically. The review process is under development.
- The OSFM provided funds to all nine federally recognized tribes through the Tribal Strategic Initiatives Grant Program throughout 2023. This program was launched in late 2022 by consultation, engaging with tribal leaders to determine potential needs and grant format. This consultation process led to the development of intergovernmental agreements between each tribe and the OSFM, which allowed the agency to distribute funds and assign equipment by late June 2023.
- Two tribes participated in the 2023 wildfire season staffing program, which
 provided funds to hire additional firefighters using the current district or
 department staffing model.
- The OSFM tribal liaison attended the Legislative Commission on Indian Services Spring Gathering, and met with representatives of several tribes, and other state agency tribal liaisons.
- The OSFM tribal liaison attended two LCIS Public Safety Cluster meetings in 2023, providing agency updates, discussing fire season activity, and participating in discussions about state-tribal public safety issues.
- The OSFM tribal liaison attended several Tribal Preparedness Coalition meetings and shared information and developed program connections among tribal emergency management and public safety staff members.

OREGON STATE FIRE MARSHAL FIRE & LIFE SAFETY EDUCATION

COMMUNITY WILDFIRE RISK REDUCTION UNIT

The OSFM's Fire Adapted Oregon initiative aims to improve community resiliency to wildfire in Oregon. Fire Adapted Oregon is a data-driven program and uses defensible space best practices. The Community Wildfire Risk Reduction team provides local coordination, funding, education, and training to support the initiative. Progress toward a more fire-adapted Oregon will only be possible through a collaborative push to create strategies, which requires substantial cooperation with many partners.

FIRE RISK REDUCTION SPECIALIST DISTRICT MAP



OREGON STATE FIRE MARSHAL FIRE & LIFE SAFETY EDUCATION

GOVERNMENT-TO-GOVERNMENT INTERACTIONS BY DISTRICT

DISTRICT B

- Supported the Confederated Tribes of Siletz Indians in promoting <u>Firewise</u> communities.
- Attended outreach events with the Confederated Tribes of Siletz Indians and Confederated Tribes of Grand Ronde.

DISTRICT C

- Regularly coordinated with the Cow Creek Band of the Umpqua Tribe of Indians
 Emergency Manager on wildland-urban interface fire risk reduction, including an
 agency letter of support for the tribe's Community Wildfire Development Grant
 application.
- Worked to establish relations with other tribes in the district.

DISTRICT D

- Delivered a presentation to the Columbia River Inter-Tribal Fisheries Commission
- Coordinated with the Confederated Tribes of the Umatilla Indian Reservation to promote fire-adapted communities.

DISTRICT E

- Regularly coordinated with the Warms Springs Fire Chief.
- OSFM staff attended a career fair and back-to-school events with Confederated Tribes of the Warm Springs Reservation.
- Supported the Confederated Tribes of the Warm Springs Reservation in engagement with the Central Oregon Fire Prevention Cooperative.
- Supported the Confederated Tribes of the Warm Springs Reservation in the development of a Community Wildfire Protection Plan.

DISTRICT G

• Coordinated with the Burns Paiute Tribe on fire-adapted community programs.

FIRE & LIFE SAFETY EDUCATION

FIRE PREVENTION EDUCATION UNIT

The Fire Prevention Education Unit focuses on community risk reduction (CRR), a comprehensive approach to reducing risks within our communities throughout Oregon. The OSFM uses data provided by the Oregon fire service and national data to analyze, develop, and enhance CRR programs. The OSFM is committed to providing tools, resources, and programs to assist the Oregon fire service with reducing risk to and injuries within our communities.

GOVERNMENT-TO-GOVERNMENT INTERACTIONS

- **2023 Ag Fest**: OSFM staff coordinated with volunteers and educational support from the Confederated Tribes of Grand Ronde.
- **Heroes of Health and Safety Fair**: OSFM staff provided in-person education and resource materials to the Confederated Tribes of the Coos, Lower Umpqua, and Siuslaw Indians.
- OSFM staff distributed **educational materials** to the Confederated Tribes of the Warm Spring Reservation and Confederated Tribes of Grand Ronde for campaigns including Wildfire Awareness Month and fire prevention.





The following is a summary of the various interactions in 2023 among tribal governments and deputy state fire marshals within the OSFM's Fire and Life Safety Services Division.

These staff were involved in planning, inspections, fire investigations, meetings, education and training, and discussions.

There are 26 deputy state fire marshals (DSFMs) and four supervisors located throughout the state.

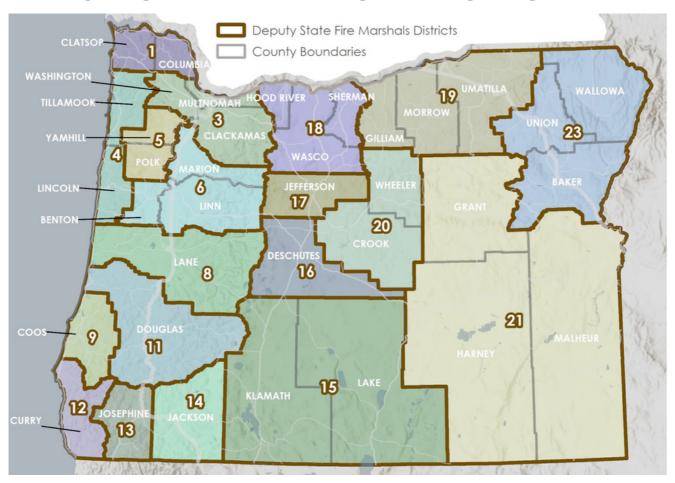
DSFM responsibilities include:

- Inspect schools and correctional facilities statewide, reviewing building plans for fire department access and water supply, and providing code consultations. By state statute, DSFMs may inspect any structure except private homes.
- Conduct fire investigations to determine fire origin and cause and if the fire was the result of carelessness or design. Deputies deliver presentations of investigation protocols and evidence preservation to fire service members statewide.
- Deliver training to fire service members on basic fire investigation, scope of authority, and fire department access and water supply. Training with fire agencies fosters lines of communication and consistent practices among Oregon fire officials.
- Provide expertise to local jurisdictions, counties, and state agencies on cases involving juvenile fire setters and assisting juvenile justice personnel in providing appropriate intervention resources.



FIRE & LIFE SAFETY SERVICES

DEPUTY STATE FIRE MARSHAL DISTRICT MAP



BURNS PAIUTE TRIBE

March 7: A deputy state fire marshal was requested to investigate a structure fire at a location that had a fire the previous week.

CONFEDERATED TRIBES OF GRAND RONDE

November 29: Assisted Grand Ronde Head Start with newly-hired deputy state fire marshal and catch up on discrepancies from prior inspections.

THE KLAMATH TRIBES

March 1: Kla-Mo-Ya Casino located in Chiloquin requested a discussion regarding restaurant hood requirements.

April 20: Klamath Tribes requested a deputy to conduct an inspection at their Early Child Development Center.

CONFEDERATED TRIBES OF THE UMATILLA INDIAN RESERVATION

June 14: A deputy state fire marshal performed a fire investigation with Chief Hall.

CONFEDERATED TRIBES OF THE WARM SPRINGS RESERVATION

January 24: Scheduled inspection for Early Childhood Education Center.

January 31: Reviewed and signed plan of cooperation with tribal representative. Created a plan for employee competency recognition with interest in attending OSFM classes. Completed inspection at Early Childhood Education Center.

February 9: Met with Warm Springs fire chief, Jefferson County School District, and building official regarding fire alarms for new modular buildings on school property.

March 8: Rescheduled reinspection at Early Childhood Development facility because of staff availability.

March 14: Informed of and requested to investigate structure fire that was no longer under exigency circumstances. Awaiting owner's permission to investigate. Rescheduling inspections because of staff availability.

March 20: Warm Springs fire chief informed deputy state fire marshal of another fire that was no longer under exigency circumstances and requested investigation when deputy was available.

March 26: Deputy state fire marshal acted as lead investigator for structure fire: arranged right of entry with property owner; discussed incident with Warm Springs fire chief, and interviewed captain on the first due engine.

April 13: Scheduled reinspection with Warm Springs fire chief.

April 17: Reinspected Early Childhood Development Center. Discussed new project remodel at "The Village" Kah-Nee-Ta Resort.

April 28: Deputy state fire marshal met with Warm Springs fire chief at the Central Oregon Fire Chiefs Conference. Discussed fire alarms in existing structures and new construction on tribal lands.

CONFEDERATED TRIBES OF THE WARM SPRINGS RESERVATION (CONT)

May 9: Scheduled meeting and follow-up inspections.

May 17: Reinspection of Early Childhood Development Center. Inspected tribal administrative building. Discussed plan review of Warm Springs cafeteria project. Reviewed emergency responder communication coverage addition to the school with Warm Springs fire chief.

May 24: Reviewed cafeteria tenant improvement, coordinated between project leader, fire chief, and county building department. Clarified questions with additional plans submitted for review.

June 1: Deputy state fire marshal began structure fire investigation. Worked with tribes and Jefferson County building department on cafeteria project.

June 5: Met with Warm Springs fire chief and Mark Mann from utilities.

June 28: Met with Warm Springs fire chief on new construction project.

July 11: Inspected Eagle Crossing restaurant. Walkthrough of new construction (pavilion project) with Warm Springs fire chief.

July 13: Inspected behavioral health building.

July 19: Inspections at Indian Head Casino and Indian Head human resource building.

July 20: Deputy state fire marshal began structure fire investigation.

July 24: Inspected Community Health Education building. Reinspection of administration building. Follow up meeting with Warm Springs Housing Authority regarding fire report (2023TDG010).

August 2: Followed up with witness interviews regarding fire report. Discussed with Warm Springs fire chief phone calls from neighbor with concerns of smoke damage and carcinogens.

August 10: Discussed reinspection, new inspections and defensible space assessments with Warm Springs fire chief.

CONFEDERATED TRIBES OF THE WARM SPRINGS RESERVATION (CONT)

August 17: Coordinated inspections and reinspection with Warm Springs fire chief. Discussed follow-up questions.

August 23: Rescheduled inspections and reinspection with Warm Springs fire chief. Assisted Warm Springs Housing Authority with public records request on website. Completed middle school inspection.

August 29: Inspected Warm Springs Middle School with fire chief and new maintenance supervisor. Rescheduled inspections and reinspection; discussed defensible space assessments.

September 20: Conducted inspections at Indian Head Gaming Human Resources, Eagle Crossing, Family Resource Center, Administration building, pavilion canopy, and Rainbow Market.

October 4: Reached out to Warm Springs fire chief regarding building inspections and tribal expectations.

October 11: Fire chief requested deputy state fire marshal for structure fire investigation Verbal request received for license facility inspection at Early Childhood Development; working with Oregon Department Human Services/Early Learning Division before license lapsed. Inspection completed.

October 18: Visited High Lookee Lodge and met with management regarding status of licensed facility qualification. Assisted with sprinkler and fire alarm maintenance records and contacts. Revisited Early Childhood Education center regarding open deficiencies before license renewal. Discussed back up battery power in emergency lights, exit signs, and fire alarm control panel (FACP) sign with facility maintenance.

October 26: Warm Springs fire chief invited to the OSFM investigation class. Discussed Warm Springs as host for future burn-to-learn fire investigation class. Provided two licensed facility signed referral forms with corrections for Early Childhood Education Center and High Lookee Lodge.

CONFEDERATED TRIBES OF THE WARM SPRINGS RESERVATION (CONT)

October 29: Deputy state fire marshal acted as lead fire investigator for single family dwelling structure fire.

November 2: Indian Head Casino human resources manager reached out to update inspection deficiencies and request information regarding fire extinguisher maintenance and training.

November 15: Discussed ongoing projects with Warm Springs fire chief. Scheduled license facility reinspection. Completed witness interviews for fire report.

November 21: Scheduled Warm Springs Middle School reinspection with Jefferson County School District 509J and Warm Springs fire chief.

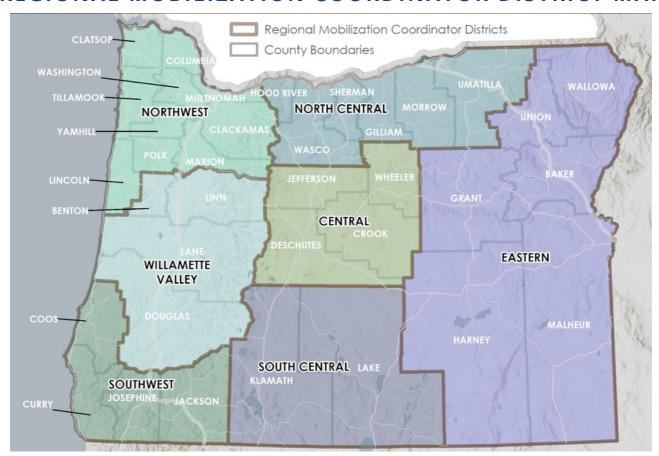
OREGON STATE FIRE MARSHAL REGULATORY SERVICES

OSFM staff furthered existing relationships with tribal staff to discuss Community Right to Know programs. These discussions included providing support to tribal staff members to participate in the National Association of SARA Title III program officials meetings to improve access to information and collaboration for federally recognized tribes within Oregon.



EMERGENCY RESPONSE SERVICES

REGIONAL MOBILIZATION COORDINATOR DISTRICT MAP



- A tribe supported their employees' participation on OSFM's incident management teams and provided the OSFM resources for large fire suppression through standing agreements. The OSFM met and worked with another tribe to draft an intergovernmental agreement to allow participation in large fire suppression.
- The OSFM's regional mobilization coordinators contacted the tribes in their assigned regions to begin discussing issues relative to large fire mobilization, fostering strong relationships with our agency and mutual aid partners.

EMERGENCY RESPONSE SERVICES

The OSFM participates in:

- Pacific Northwest Wildfire Coordinating Group (PNWCG) monthly
 meetings. The PNWCG furthers interagency coordination of wildland fire and
 fuels management for local, tribal, state, and federal agencies. The goal is to
 enhance firefighter safety and protect life, property, and natural resources.
 PNWCG has several working groups to inform priorities, policies, and actions.
 These working groups enhance intergovernmental coordination and align
 practices and expectations, allowing for more efficient unification of command
 and control of large-scale incidents.
- **Communication, Prevention, and Investigation Working Committee** to best address wildfire investigation, public information, and risk reduction efforts throughout Oregon.
- **Incident Business Working Group** to discuss best practices and determine shared policy to address when multiple agencies are responsible for costs related to wildfire suppression.
- **Training Working Group** to determine which wildfire and incident management courses will be offered within Oregon. The group also selection students based on nominations from all geographic regions within the country.
- **Incident Commander Council** to help guide incident management within the region.

